

Notification
Home Department
Sachivalaya, Gandhinagar.
Dated the 6th June, 2025

**Bharatiya
Nagarik
Suraksha
Sanhita,
2023.**

No.GG/93/2025/SB.5/BNS/102024/GoI-15: - In exercise of the powers conferred by section 398 of the Bharatiya Nagarik Suraksha Sanhita, 2023 (46 of 2023), the Governor of Gujarat hereby makes the following Scheme with a view to ensure the protection of witnesses, namely: -

1. Short title and commencement. -

- (a) This Scheme shall be called the Gujarat Witness Protection Scheme, 2025.
- (b) It shall come into force on the date of its publication in the *official gazette*.

Part-I

2. Definitions. -

- (a) **"Concealment of Identity of Witness"** means and includes any condition prohibiting the publication or revealing, in any manner, directly or indirectly, of the name, address and other particulars which may lead to the identification of the witness during the investigation, trial and post-trial stage;
- (b) **"Competent Authority"** in a Police Commissionerate means a Standing Committee in each Commissionerate chaired by the Head of Special Branch with Jurisdictional Deputy Commissioner of Police as a Member and concerned Investigating Officer as Member Secretary. And **"Competent Authority"** in a Police District means a Standing Committee chaired by Superintendent of Police with concerned SDPO as a Member and the concerned Investigating Officer as Member Secretary;
- (c) **"Family Member"** includes parents/guardian, spouse, live-in partner, siblings, children, grandchildren of the witness;
- (d) **"Form"** means "Witness Protection Application Form" appended to this Scheme;
- (e) **"In Camera Proceedings"** means proceedings wherein the Competent Authority/Court allows only those persons who are necessarily to be present while hearing and deciding the witness protection application or deposing in the court;
- (f) **"Live Link"** means and include a live video link or other such arrangement whereby a witness, while not being physically present in the courtroom for deposing in the matter or interacting with the Competent Authority;
- (g) **"Offence"** means those offences which are punishable with death or life imprisonment or an imprisonment up to seven years and above and also offences punishable under sections 74, 75, 76, 77, 78 and 79 of the Bharatiya Nyaya Sanhita, 2023 (45 of 2023);
- (h) **"Sanhita"** means the Bharatiya Nagarik Suraksha Sanhita, 2023 (46 of 2023);
- (i) **"Threat Analysis Report"** means a detailed report prepared and submitted by the Head of the Police in the District investigating the case with regard to the seriousness and credibility of the threat perception to the witness or his family members. It shall contain specific details about the nature of threats faced by the witness or his family to their life, reputation or property apart from analyzing the extent, the person or persons making the threat, have the intent, motive and resources to implement the threats.

It shall also categorize the threat perception apart from suggesting the specific witness protection measures which deserves to be taken in the matter;

(j) **"Witness"** means any person, who possesses information or document about any offence;

(k) **"Witness Protection Application"** means an application moved by the witness in the form appended to this Scheme before a Competent Authority through its Member Secretary for seeking Witness Protection Order. It can be moved by the witness, his family member, his duly engaged counsel or IO/Police station in charge officer/SDPO/ Jail Superintendent concerned;

(l) **"Witness Protection Fund"** means the fund created for bearing the expenses incurred during the implementation of Witness Protection Order passed by the Competent Authority under this Scheme;

(m) **"Witness Protection Measures"** means measures spelled out in clause 7, Part-III, Part-IV and Part V of this Scheme;

(n) **"Witness Protection Order"** means an order passed by the Competent Authority detailing the witness protection measures to be taken;

(o) **"Witness Protection Cell"** means a dedicated Cell headed by the Commissioner of Police and District Superintendent of Police at City / District level, with the duty to implement the witness protection order.

Part II

3. Categories of witness as per threat perception. -

(a) **Category 'A':** Where the threat extends to life of witness or his family members, during investigation/ trial or thereafter;

(b) **Category 'B':** Where the threat extends to safety, reputation or property of the witness or his family members, during the investigation/trial or thereafter;

(c) **Category 'C':** Where the threat is moderate and extends to harassment or intimidation of the witness or his family member's, reputation or property, during the investigation/trial or thereafter.

4. State Witness Protection Fund. -

(a) There shall be a Fund, namely, the Witness Protection Fund from which the expenses incurred during the implementation of Witness Protection Order passed by the Competent Authority and other related expenditure, shall be met.

(b) The Witness Protection Fund shall comprise the following: -

- I. Budgetary allocation made in the Annual Budget by the State Government;
- II. Receipt of amount of costs imposed/ ordered to be deposited by the courts/tribunals in the Witness Protection Fund;
- III. Donations/contributions from Philanthropist/ Charitable Institutions/Organizations and individuals permitted by the Government;
- IV. Funds contributed under Corporate Social Responsibility.

(c) The said Fund shall be operated by the Home Department, Government of Gujarat.

5. Filing of application before Competent Authority. -

The application for seeking protection order under this scheme can be filed in the form appended to this Scheme before the Competent Authority of the concerned

District where the offence is committed, through its Member Secretary along with supporting documents, if any.

6. Procedure for processing application. -

- (a) As and when an application is received by the Member Secretary of the Competent Authority, in the form appended to this Scheme, he shall forthwith pass an order for calling for the Threat Analysis Report from the Assistant Commissioner of Police or Deputy Superintendent of Police in charge of the concerned Police Sub- Division.
- (b) Depending upon the urgency in the matter owing to imminent threat, the Competent Authority can pass orders for interim protection of the witness or his family members during the pendency of the application:
Provided that nothing shall preclude police from providing immediate protection in case of grave and imminent threat to the life of the applicant and his family members.
- (c) The Threat Analysis Report shall be prepared expeditiously while maintaining full confidentiality and it shall reach the Competent Authority within five working days of receipt of the order.
- (d) The Threat Analysis Report shall categorize the threat perception and also include suggestive protection measures for providing adequate protection to the witness or his family.
- (e) While processing the application for witness protection, the Competent Authority shall also interact preferably in person and if not possible through electronic means with the witness and/or his family members/employers or any other person deemed fit so as to ascertain the witness protection needs of the witness.
- (f) All the hearings on Witness Protection Application shall be held in-camera by the Competent Authority while maintaining full confidentiality.
- (g) An application shall be disposed of within five working days of receipt of Threat Analysis Report from the Police Authorities.
- (h) The Witness Protection Order passed by the Competent Authority shall be implemented by the Witness Protection Cell of the State or the Trial Court, as the case may be. Overall responsibility of implementation of all witness protection orders passed by the Competent Authority shall lie on the Head of the Police in the State.
However, the Witness Protection Order passed by the Competent Authority for change of identity and/or relocation shall be implemented by the Home Department, Government of Gujarat.
- (i) Upon passing of a Witness Protection Order, the Witness Protection Cell shall file a monthly follow-up report before the Competent Authority.
- (j) In case, the Competent Authority finds that there is a need to revise the Witness Protection Order or an application is moved in this regard and upon completion of trial, a fresh Threat Analysis Report shall be called from the Assistant Commissioner of Police/Deputy Superintendent of Police in charge of the concerned Police Sub-Division.

7. Types of protection measures. -

The witness protection measures ordered shall be proportionate to the threat and shall be for a specific duration not exceeding three months at a time. These may include:

- (a) ensuring that witness and accused do not come face to face during investigation or trial;
- (b) monitoring of mail and telephone calls;

- (c) arrangement with the telephone company to change the witness's telephone number or assign him or her an unlisted telephone number;
- (d) installation of security devices in the witness's home such as security doors, CCTV, alarms, fencing etc.;
- (e) concealment of identity of the witness by referring to him/her with the changed name or alphabet;
- (f) emergency contact persons for the witness;
- (g) close protection, regular patrolling around the witness's house;
- (h) temporary change of residence to a relative's house or a nearby town;
- (i) escort to and from the court and provision of the Government vehicle or a State-funded conveyance for the date of hearing;
- (j) holding of in-camera trials;
- (k) allowing a support person to remain present during recording of statement and deposition;
- (l) usage of specially designed vulnerable witness court rooms which have special arrangements like live video links, one way mirrors and screens apart from separate passages for witnesses and accused, with option to modify the image of face of the witness and to modify the audio feed of the witness' voice, so that he/she is not identifiable;
- (m) ensuring expeditious recording of deposition during trial on a day to day basis without adjournments;
- (n) awarding time to time periodical financial aids/grants to the witness from Witness Protection Fund for the purpose of re-location, sustenance or starting a new vocation/profession, as may be considered necessary;
- (o) any other form of protection measures considered necessary.

8. Monitoring and review. -

Once the protection order is passed, the Competent Authority would monitor its implementation and can review the same in terms of follow-up reports received in the matter. However, the Competent Authority shall review the Witness Protection Order on a quarterly basis based on the monthly follow-up report submitted by the Witness Protection Cell.

Part III

9. Protection of identity. -

- (a) During the course of investigation or trial of any offence, an application for seeking identity protection can be filed in the form appended to this Scheme before the Competent Authority through its Member Secretary.
- (b) Upon receipt of the application, the Member Secretary of the Competent Authority shall call for the Threat Analysis Report. The Competent Authority shall examine the witness or his family members or any other person it deems fit to ascertain whether there is necessity to pass an identity protection order.
- (c) During the course of hearing of the application, the identity of the witness shall not be revealed to any other person, which is likely to lead to the witness identification. The Competent Authority can thereafter, dispose of the application as per material available on record.
- (d) Once, an order for protection of identity of witness is passed by the Competent Authority, it shall be the responsibility of the Witness Protection Cell to ensure that identity of such witness/his or her family members, including name, parentage, occupation, address, digital footprints are fully protected.
- (e) As long as identity of any witness is protected under an order of the Competent Authority, the Witness Protection Cell shall provide details of persons who can be contacted by the witness in case of emergency.

Part IV

10. Change of identity. -

- (a) In appropriate cases, where there is a request from the witness for change of identity and based on the Threat Analysis Report, a decision can be taken for conferring a new identity to the witness by the Competent Authority.
- (b) Conferring new identities includes new name/profession /parentage and providing supporting documents acceptable by the Government Agencies. The new identities should not deprive the witness from existing educational, professional, property rights.

Part V

11. Relocation of witness. -

- (a) In appropriate cases, where there is a request from the witness for relocation and based on the Threat Analysis Report, a decision can be taken for relocation of the witness by the Competent Authority.
- (b) The Competent Authority may pass an order for witness relocation to a safer place within the State or territory of the Indian Union keeping in view the safety, welfare and wellbeing of the witness. The expenses shall be borne from the Witness Protection Fund.

Part VI

12. Witnesses to be apprised of the Scheme. -

The Government of Gujarat shall give wide publicity to this Scheme. The Investigating officer and the Court shall inform witnesses about the existence of the “Gujarat Witness Protection Scheme, 2025” and its salient features.

13. Confidentiality and preservation of records. -

- (a) All stakeholders including the Police, the Prosecution Department, Court Staff, Lawyers from both sides shall maintain full confidentiality and shall ensure that under no circumstance, any record, document or information in relation to the proceedings under this scheme shall be shared with any person in any manner except with the Trial Court/Appellate Court and that too, on a written order.
- (b) All the records pertaining to proceedings under this Scheme shall be preserved till such time the related trial or appeal thereof is pending before a Court of Law. After one year of disposal of the last Court proceedings, the hard copy of the records can be weeded out by the Competent Authority after preserving the scanned soft copies of the same.

14. Recovery of expenses. -

In case the witness has lodged a false complaint, the Home Department, Government of the Gujarat can initiate proceedings for recovery of the expenditure incurred from the Witness Protection Fund.

15. Review. -

In case the witness or the police authorities are aggrieved by the decisions of the Competent Authority, a review application may be filed within 15 days of passing of the orders by the Competent Authority.

FORM
Witness Protection Application
under
Gujarat Witness Protection Scheme, 2025
(To be filed in duplicate)

Before,
The Competent Authority,
District _____
Gujarat.

Application for:

- | | |
|--------------------------------|--|
| 1. Witness Protection | |
| 2. Witness Identify Protection | |
| 3. New Identity | |
| 4. Witness Relocation | |

1	Particulars of the Witness (Fill in Capital): (1) Name (2) Age (3) Gender (Male/Female/Other) (4) Father's/Mother's Name (5) Residential Address. (6) Name and other details of family members of the witness who are receiving or perceiving threats (7) Contact details (Mobile/e-mail)	
2	Particulars of Criminal matter: (1) FIR No. (2) Under Section. (3) Police Station. (4) District (5) D.D. No. (in case FIR not yet registered) (6) Cr. Case No. (in case of private complaint)	
3	Particulars of the Accused (if available/known): (1) Name (2) Address (3) Phone No. (4) Email id	
4	Name & other particulars of the person giving/suspected of giving threats	
5	Nature of threat. Please give brief details of threat received in the matter with specific date, place, mode and words used.	
6	Type of witness protection measures prayed by/ for the witness	
7	Details of interim / Urgent Witness Protection needs, if required.	

Applicant/ witness can use extra sheets for giving additional information.

(Full Name with Signature)

Date: _____

Place: _____

UNDERTAKING

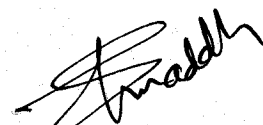
- (1) I undertake that I shall fully co-operate with the Competent Authority, the Home Department, Government of Gujarat and the Witness Protection Cell.
- (2) I certify that the information provided by me in this application is true and correct to the best of my knowledge and belief.
- (3) I understand that in case, information given by me in this application is found to be false, the competent authority under this Scheme reserves the right to recover the expenses incurred on me out of the Witness Protection Fund.

(Full Name with signature)

Date: _____

Place: _____

By order and in the name of the Governor of Gujarat,



(Shradha Parmar)
Under Secretary to
Government of Gujarat.

To,

1. Additional Chief Secretary to the Hon. Chief Minister, Swarnim Sankul – 1, Sachivalaya, Gandhinagar.
2. Private Secretary to Minister of State (Home), Swarnim Sankul – 2, Sachivalaya, Gandhinagar.
3. Private Secretary to Chief Secretary, Sachivalaya, Gandhinagar.
4. Additional Chief Secretary (Home), Home Department, Sachivalaya, Gandhinagar.
5. Principal Secretary (Home), Home Department, Sachivalaya, Gandhinagar.
6. Director General and Inspector General of Police, Gujarat State, Gandhinagar.
7. Legislative & Parliamentary Affairs Department, Translation Unit, Sachivalaya Gandhinagar.
...with a request to translate the above notification in Gujarati and get it published in Gujarat Government Gazette.
8. The Manager, Government Central Press, Gandhinagar.
...with a request to publish the notification in *Government Gazette* - Extraordinary.
9. Select File.